# BOROUGH OF FOLSOM ATLANTIC COUNTY

**NEW JERSEY** 

**AUDIT REPORT** 

FOR THE YEAR ENDED DECEMBER 31, 2012

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## PART 1

# REPORT ON AUDIT OF FINANCIAL STATEMENTS AND SUPPLEMENTARY DATA YEAR ENDED DECEMBER 31, 2012





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## Independent Auditor's Report

The Honorable Mayor and
Members of Borough Council
Borough of Folsom, New Jersey

## **Report on the Financial Statements**

We have audited the accompanying balance sheets - regulatory basis of the various funds and account group of the Borough of Folsom, as of December 31, 2012 and 2011, the related statement of operations and changes in fund balance - regulatory basis for the years then ended, and the related statement of revenues - regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the Borough's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Basis for Adverse Opinion on U.S Generally Accepted Accounting Principles.

As described in Note 1 of the financial statements, the financial statements are prepared by the Borough of Folsom on the basis of the financial reporting provisions prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of New Jersey.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

## Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S Generally Accepted Accounting Principles" paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the Borough of Folsom as of December 31, 2012 and 2011, or changes in financial position for the years then ended.

## Basis for Qualified Opinion on Regulatory Basis of Accounting

As described in Note 19 of the financial statements, the Borough participates in a Length of Service Award Program (LOSAP) for its volunteer fire and rescue personnel. The amount reflected in the trust fund statements of \$53,414 and \$57,532 for 2012 and 2011 respectively were not audited and, therefore, we express no opinion on the LOSAP program.

## Qualified Opinion on Regulatory Basis of Accounting

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion on Regulatory Basis of Accounting" paragraph, the financial statements referred to above present fairly, in all material respects, the regulatory basis balance sheets and account group as of December 31, 2012 and 2011, the regulatory basis statements of operations for the years then ended and the regulatory basis statements of revenues and expenditures for the year ended December 31, 2012 in accordance with the basis of financial reporting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1.

## Other Matters

## Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Borough of Folsom's basic financial statements. The supplementary information listed in the table of contents and the letter of comments and recommendations section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental information listed in the table of contents are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information listed in the table of contents, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The letter of comments and recommendations section has not been subject to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 1, 2013 on our consideration of the Borough of Folsom's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion

on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Borough of Folsom's internal control over financial reporting and compliance.

Robert E. Swartz

Robert E. Swartz, CPA, RMA #319

Ford Scott & Associates, LLC

Ford Scott & Associates, LLC

April 1, 2013





	Ref.	2012	2011
ASSETS			
Regular Fund:			
Cash - Treasurer	A-4	\$947,610 100	664,153 100
Cash - Petty Cash  Due from State of New Jersey - Senior		100	100
Citizens and Veterans		0	1,152
		947,710	665,405
		<u> </u>	<u> </u>
Receivables and Other Assets with Full Reserves:			
Delinquent Property Taxes Receivable	A-6	113,562	124,487
Tax Title Liens Receivable	A-7	239,093	219,364
Property Acquired for Taxes-Assessed Valuation		159,477	216,977
Property Deeded		112,700	112,700
Due from Grant Fund		0	43,785
Revenue Accounts Receivable			
Construction Code Official	A-8	3,766	5,950
Municipal Court	A-8	3,117	4,758
		631,715	728,021
		\$1,579,425	1,393,426

ASSETS	Ref.	2012	2011
Federal and State Grant Fund: State Grants Receivable Due from Current Fund	A-11 A	\$82,780 11,165	150,905 0
		93,945	150,905
		\$1,673,370	1,544,331

	Ref.	2012	2011
LIABILITIES, RESERVES AND FUND BALANCE			
Regular Fund: Liabilities:			
Appropriation Reserves Accounts Payable/Reserve for Encumbrances Taxes Collected in Advance Tax Overpayments	A-3:A-9 A-3:A-9	\$53,151 44,470 25,307 731	70,736 31,764 33,100 757
Due to State of New Jersey - Senior Citizens and Veterans Due to Grant Fund Local School District Tax Payable Reserve for JIF Safety Funds Marriage License Payable	A A-10	98 11,165 11,936 699 25	0 0 0 1,093 50
Reserves for Receivables and Other Assets Fund Balance	A A-1	147,582 631,715 800,128	137,500 728,021 527,905
		\$1,579,425	1,393,426

LIABILITIES, RESERVES AND FUND BALANCE	Ref.	2012	2011
Federal and State Grant Fund:			
Contracts Payable	A-12	\$213	401
Due to Current Fund	Α	0	43,785
Reserve for State Grants			
Appropriated	A-12	91,132	100,817
Unappropriated	A-13	2,600	5,902
		93,945	150,905
		\$1,673,370	1,544,331

# CURRENT FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE REGULATORY BASIS

	Ref.	2012	2011
Revenue and Other Income Realized			
Fund Balance Utilized	A-2	\$160,600	75,000
Miscellaneous Revenue Anticipated	A-2	356,253	457,874
Receipts from Delinquent Taxes	A-2	123,827	112,751
Receipts from Current Taxes	A-2	2,937,441	2,867,156
Non Budget Revenue	A-2	158,676	37,960
Proceeds from Sale of Municipal Property		62,300	0
Other Credits to Income:			
Interfund Returned		43,785	25,706
Cancellation of Prior Year Local Share of Grant		0	182
Unexpended Balance of Approp Reserves	A-9	66,935	41,501
Total Income		3,909,817	3,618,130
Expenditures			
Budget and Emergency Appropriations:			
Operations:			
Salaries and Wages	A-3	320,760	309,279
Other Expenses	A-3	572,617	577,465
Deferred Charges and Statutory			
Expenditures	A-3	62,377	73,495
Municipal Debt Service	A-3	34,562	34,562
Local District School Tax	A-10	1,766,197	1,371,161
County Tax	A-6	717,081	682,213
County Share of Added Taxes	A-6	3,400	213
Interfund Created		0	43,785
Total Expenditures		3,476,994	3,092,173
Excess in Revenue		\$432,823	525,957

# CURRENT FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE (CONTINUED) REGULATORY BASIS

	Ref.	2012	2011
Adjustments to Income before Fund Balance: Expenditures included above which are by Statute deferred Charges to Budget of			
Succeeding Year	_	\$0_	0
Statutory Excess to Fund Balance		432,823	525,957
Fund Balance January 1	Α _	527,905	76,948
Decreased by:		960,728	602,905
Utilization as Anticipated Revenue	A-1:A-2 _	160,600	75,000
Balance December 31	Α _	\$800,128	527,905

A-2 Sheet 1

SEE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS

# CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS

		ANTICI	ANTICIPATED		
	Ref.	BUDGET	SPECIAL NJS 40A:4-87	REALIZED	EXCESS OR (DEFICIT)
Fund Balance Anticipated	A-1	\$160,600		160,600	
Miscellaneous Revenues: Section A: Local Revenues					
Fines and Costs: Municipal Court	A-8	70,000		67,867	(2,133)
Interest and Costs on Taxes	A-8	12,000		19,388	7,388
Interest on Investments and Deposits	A-8	200		1,388	888
Total Section A		82,500	0	88,643	6,143
Section B: State Aid Without Offsetting Appropriations		ļ			
Energy Receipts Tax Consolidated Municipal Property Tax Relief Act	A-8 A-8	171,563 14,519		171,563 14,519	
Total Section B		\$186,082	0	186,082	0

A-2 Sheet 2

SEE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS

# CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS

		ANTICIPATED	TED			
	Ref.	BUDGET	SPECIAL NJS 40A:4-87	REALIZED	EXCESS OR (DEFICIT)	
Section C: Dedicated Uniform Construction Code Fees Offset with Appropriations (NJS 40A:4-36 & NJAC 5:23-4.17)						
Uniform Construction Code Fees	A-8	\$20,000		47,988	27,988	
Total Section C		20,000	0	47,988	27,988	
Section F: Special Items of General Revenue						
Anticipated with Prior Written Consent of Dir. of Local Government Services - Public and						
Private Revenues offset with Appropriations:						
Recycling Tonnage Grant		5,902		5,902		
Clean Communities Act			4,858	4,858		
Municipal Alliance Program		7,780		7,780		
CDBG - Home Investment Partnership Program		15,000		15,000		
Total Section F		\$28,682	4,858	33,540	0	

A-2 Sheet 3

SEE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS

CURRENT FUND
STATEMENT OF REVENUES - REGULATORY BASIS

_		ı	1	i	1	1
aC SSECXE	(DEFICIT)	34,131	13,827	53,169	101,127	158,676
	REALIZED	356,253	123,827	641,905	1,282,585	158,676
PATED SPECIAL NIS	40A:4-87	4,858			4,858	
ANTICIPATED	BUDGET	\$317,264	110,000	588,736	1,176,600	
-	Ref.	A-1	A-1:A-2	A-2	I	A-2
		Total Miscellaneous Revenues	Receipts from Delinquent Taxes	Amount to be Raised by Taxes for Support of Municipal Budget Local Tax for Municipal Purposes	Budget Totals	Non-Budget Revenues: Other Non-Budget Revenue

259,803

1,441,261

4,858

\$1,176,600

A-3

A-3

Ref.

# CURRENT FUND STATEMENT OF REVENUES (CONTINUED) REGULATORY BASIS

	Ref.	
Analysis of Realized Revenues		
Allocation of Current Tax Collections: Revenue from Collections	A-1:A-6	\$2,937,441
Allocated to: School, County Taxes		2,486,678
Balance for Support of Municipal Budget Appro	priations	450,763
Increased by: Appropriation "Reserve for Uncollected Taxes"	A-3	191,142_
Amount for Support of Municipal Budget Appropriations	A-2	641,905
Receipts from Delinquent Taxes: Delinquent Tax Collections Tax Title Liens	A-6 A-7	123,597 230
	A-2	\$123,827

# CURRENT FUND STATEMENT OF REVENUES (CONTINUED) REGULATORY BASIS

	Ref.	
Analysis of Non-Budget Revenue		
Tax Collector:		
Tax Searches	A-5	<u>\$100</u> 100
Treasurer:		
Other Miscellaneous		1,234
Liquor License		3,384
Copies/Certified Lists		505
Sale of Municipal Property	1	25,216
Payment in Lieu of Taxes		7,531
Administrative Operations		1,324
Street Openings		5,440
Cable Franchise Fee		8,347
Licenses & Fees		5,595
	A-4	158,576
	A-1:A-2	\$158,676

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS

GENERAL GOVERNMENT:	BUDGET	MODIFICATION	CHARGED	ENCUMBERED	RESERVED	BALANCE CANCELLED	OVER- EXPENDED
Mayor and Council Salaries and Wages Other Expenses	\$18,300 1,800	18,300	18,300 1,336		464		
Municipal Clerk Salaries And Wages Other Expenses	54,000 21,950	54,000 21,950	52,650 21,547	372	1,350 31		
Financial Administration Salaries and Wages Other Expenses	13,000 8,900	13,000	13,000 7,478	313	1,109		
Audit Service	19,500	19,500	19,000		200		
Assessment of Taxes Salaries and Wages Other Expenses	13,201 4,370	13,201 4,370	13,201 2,787	250	1,333		
Tax Collector Salaries and Wages Other Expenses	14,572 4,325	14,572 4,325	14,572 3,342		983		
Legal Services and Costs Other Expenses	40,000	49,000	39,506	9,449	45		
Engineering Services and Costs Other Expenses	20,000	27,000	19,092		7,908		
Municipal Land Use Law (N.J.S.A. 40:55D-1) Planning Board Salaries and Wages Other Expenses	4,200 7,300	4,200 5,300	4,081	480	119		

SEE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS

UNEXPENDED	BALANCE OVER- CANCELLED EXPENDED						
	RESERVED	569 53 65 71	806 1,255	124	29		1,242
EXPENDED	ENCUMBERED	5,405	661			460	4.985
EX	PAID OR CHARGED	55,026 20,092 8,635 5,029 5,000	51,194 4,934	3,091	1,471	5,240	120,758
SNO	BUDGET AFTER MODIFICATION	61,000 20,145 8,700 5,100 5,000	52,000 6,850	3,215	1,500	2,700	122,000
APPROPRIATIONS	BUDGET	62,000 23,045 10,000 5,000 5,000	54,000	3,215	1,500	5,700	123,000
		Insurance Employee Group Insurance General Liability Worker's Compensation Health Benefits Waiver Unemployment Insurance	Municipal Court Salaries and Wages Other Expenses	Public Defender Salaries and Wages	PUBLIC SAFETY: Emergency Management Service Salaries and Wages Other Expenses	Municipal Prosecutor's Office Salaries and Wages	STREETS AND ROADS: Road Repairs and Maintenance Salaries and Wages Other Expenses

SEE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS

APPROPRIATIONS EXPENDED UNEXPENDED OVER-	CHARGED ENCUMBERED RESERVED CANCELLED EX	10,300 11,492 9,414 1,579 499	21,500 21,500 15,789 1,623 4,088	66,000 66,000 59,026 5,375 1,599	64,500 60,500 50,795 4,000 5,705	g Regulation) 6,000 6,000 6,000	600 600 457 143	TION: ograms 5,000 5,000 2,283 1,662 1,055	200 200	EUC NOITO
		Building and Grounds Other Expenses	Vehicle Maintenance Other Expenses	Solid Waste Collection Other Expenses	Solid Waste Disposal Costs	HEALTH AND WELFARE: Animal Control Service (Dog Regulation) Other Expenses	Environmental Commission Other Expenses	RECREATION AND EDUCATION: Recreation Services and Programs Other Expenses	Historical Society Other Expenses	STATE UNIFORM CONSTRUCTION CODE Construction Official

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS

	APPROPRIATIONS	SNOIL		EXPENDED		UNEXPENDED	
	BUDGET	BUDGET AFTER MODIFICATION	PAID OR CHARGED	ENCUMBERED	RESERVED	BALANCE	OVER- EXPENDED
UNCLASSIFIED: Utilities Electricity and Natural Gas	50,000	48.000	38,531	5,980	3,489		
Telecommunications	14,000		968'6		2,124		
Petroleum Products	15,000		6,235	1,396	5,869		
TOTAL OPERATIONS WITHIN "CAPS"	833,392	833,392	739,653	44,470	49,269	0	0
Detail: Salaries and Wages	321,352	320,760	316,559	460	3,741	0	0
Other Expenses	512,040		423,094	44,010	45,528	0	0
DEFERRED CHARGES AND STATUTORY EXPENDITURES:	RES:						
Deferred Charges: None							
Statutory Expenditures: Contribution to: Public Employees Retirement System	34 377	775 PE	34 377				
Social Security  Defined Contribution Retirement Program	26,000 26,000 2,000		24,438		1,562 2,000		
TOTAL DEFERRED CHARGES AND STATUTORY EXPENDITURES	62,377	62,377	58,815	0	3,562	0	0
TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES WITHIN "CAPS"	895,769	895,769	798,468	44,470	52,831	0	0
OPERATIONS - EXCLUDED FROM "CAPS"							
Dispatch Services Fire Services	9,500 15,000	9,500	9,180 15,000		320		

A-3 Sheet 5 of 7

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS

	APPROPRIATIONS	SNOIL	Û	EXPENDED		UNEXPENDED	
	BUDGET	BUDGET AFTER MODIFICATION	PAID OR CHARGED	ENCUMBERED	RESERVED	BALANCE CANCELLED	OVER- EXPENDED
Total Other Operations - Excluded from "CAPS"	24,500	24,500	24,180	0	320	0	0
Public and Private Programs Offset by Revenues Clean Communities Act		4.858	4.858				
CDBG - Home Investment Partnership Program	15,000	15,000	15,000				
Recycling Tonnage Grant	5,902	5,902	5,902				
Municipal Alliance on Alcoholism & Drug Abuse State Share	7 780	7 780	7 780				
Municipal Share	1,945	1,945	1,945				
Total Public and Private Programs Offset by Revenue	30,627	35,485	35,485	0	0	0	0
TOTAL OPERATIONS EXCLUDED FROM "CAPS"	55,127	59,985	29,662	0	320	0	0
Detail: Salaries and Wages	0	0	0	0	0	0	0
Other Expenses (Including Contingent)	55,127	59,985	59,665	0	320	0	0
CAPITAL IMPROVEMENTS - EXCLUDED FROM "CAPS" None		0					
TOTAL CAPITAL IMPROVEMENTS - EXCLUDED FROM "CAPS"	0	0	0	0	0	0	0

A-3 Sheet 6 of 7

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS

	APPROPRIATIONS BUDG	TIONS BUDGET AFTER			( ) ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( ) ( )	UNEXPENDED BALANCE	OVER-
	BUDGEI	MODIFICATION	CHARGED	ENCOMBERED	XEVET VED	CANCELLED	EXPENDED
MUNICIPAL DEBT SERVICE - EXCLUDED FROM "CAPS"	=						
Payment of Bond Principal Interest on Bonds	16,698 17,864	16,698 17,864	16,698 17,864				
TOTAL MUNICIPAL DEBT SERVICE - EXCLUDED FROM "CAPS"	34,562	34,562	34,562	0	0	0	0
DEFERRED CHARGES - MUNICIPAL - EXCLUDED FROM "CAPS"							
DEFERRED CHARGES: None		0					
Total Deferred Charges - Municipal - Excluded	•		,	,	,	,	,
from "CAPS"	0	0	0	0	0	0	0
TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES EXCLUDED FROM "CAPS"	89,689	94,547	94,227	0	320	0	0
SUBTOTAL GENERAL APPROPRIATIONS	985,458	990,316	892,695	44,470	53,151	0	0
Reserve for Uncollected Taxes	191,142	191,142	191,142				
TOTAL GENERAL APPROPRIATIONS	\$1,176,600	1,181,458	1,083,837	44,470	53,151	0	0
	A-2		A-1		A:A-1		

SEE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS

1,176,600 4,858

A-3

Budget Appropriations by 40A:4-87 \$1,181,458

# CURRENT FUND STATEMENT OF EXPENDITURES (CONTINUED) REGULATORY BASIS

	<u>Ref.</u>	PAID OR CHARGED
Federal and State Grants	A-12	\$35,485
Reserve for Uncollected Taxes	A-2	191,142
Disbursed	A-4	878,215
		1,104,842
Appropriation Refunds	A-4	21,005
		\$1,083,837





	Ref.	2012	2011
ASSETS Animal Control Fund:			
Cash - Treasurer	B-1	\$1,569	1,250
	_	1,569	1,250
LOSAP (unaudited)			
Investments	B-10	53,414	57,532
	_	53,414	57,532
Other Funds			
Cash - Treasurer	B-1	137,141	120,143
Small Cities Loans Receivable	Res.	129,836	126,826
	-	266,977	246,969
		321,960	305,751
	- -		
LIABILITIES, RESERVES AND FUND B. Animal Control Fund:	ALANCE		
Reserve for Dog Expenditures	B-2	1,569	1,250
	_	1,569	1,250
LOCAD (unacudited)			
LOSAP (unaudited) Reserve for LOSAP	B-10	53,414	57,532
		\$53,414	57,532
	·-	•	

	Ref.	2012	2011
LIABILITIES, RESERVES AND FUND			
BALANCE (CONT'D)			
Other Funds			
Due to State of New Jersey	B-6	\$666	959
Due to Current-Construction Code	A; B-6	3,766	5,950
Reserve for Receivables Small Cities Loans		129,836	126,826
Reserve for Payroll Tax Witholdings	B-8	7	37
Reserve for Unemployment	B-4	8,023	14,313
Reserve for Developer's Escrow	B-5	44,698	9,907
Reserve for TTL Redemtions	B-7	5,540	2,900
Reserve for Small Cities Revolving Fund	B-9	74,441	77,270
Reserve for Community Events	B-11	0	8,807
		266,977	246,969
		\$321,960	305,751





# GENERAL CAPITAL FUND COMPARATIVE BALANCE SHEET REGULATORY BASIS AS OF DECEMBER 31,

	Ref.	2012	2011
ASSETS			
Cash Deferred Charges to Future Taxation -	C-2	\$54,532	104,282
Funded	C-3	344,719	361,417
Unfunded	C-4	365,700	0
			465,600
		764,951	465,699
LIABILITIES, RESERVES AND FUND BA	ALANCE		
Serial Bonds Payable	C-7	344,719	361,417
Contracts Payable		27,328	0
Improvement Authorizations			
Funded	C-6	16,550	2,328
Unfunded	C-6	318,700	0
Capital Improvement Fund	C-5	174	19,474
Fund Balance	C-1	57,480	82,480
		\$764,951	465,699

There were bonds and notes authorized but not issued of \$365,700 at December 31, 2012 and \$0 at December 31, 2011. (C-8)

# GENERAL CAPITAL FUND SCHEDULE OF FUND BALANCE REGULATORY BASIS

	Ref.	
Balance December 31, 2011	С	\$82,480
Decreased by: Appropriated to Finance Improvement Authorizations	C-6	25,000
Balance December 31, 2012	С	\$57,480

EXHIBIT G - GENERAL FIXED ASSETS ACCOUNT GROUP



# BOROUGH OF FOLSOM COMPARATIVE BALANCE SHEET REGULATORY BASIS AS OF DECEMBER 31,

	2012	2011
General Fixed Assets:		_
Land	\$213,600	213,600
Buildings and Improvements	735,295	685,545
Furniture, Fixtures, and Equipment	217,311	226,838
Vehicles	479,228	479,228
	1,645,434	1,605,211
Investment in General Fixed Assets	\$1,645,434	1,605,211



### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Reporting Entity

The Borough of Folsom was incorporated in 1906 and is located in Southern New Jersey in Atlantic County. The population estimate by the US Department of Census as of July 2010 is 2,181. The Borough provides to its citizens the following services: recreation, public improvements, planning and zoning and general administrative services.

The Borough of Folsom is governed by a Mayor and a six-member Borough Council. The Mayor is the chief executive officer and Council is the legislative body of the Borough. The Mayor is elected to a four-year term and the six Borough Council members are elected to three-year terms. The Borough Clerk monitors the daily administrative responsibilities.

The financial statements of the Borough of Folsom include every board, body, office or commission supported and maintained wholly or in part by funds appropriated by the Borough of Folsom, as required by N.J.S. 40A:5-5.

Component units are legally separate organizations for which the Borough is financially accountable. The Borough is financially accountable for an organization if the Borough appoints a voting majority of the organization's governing board and (1) the Borough is able to significantly influence the programs or services performed or provided by the organization; or (2) the Borough is legally entitled to or can otherwise access the organization's resources; the Borough is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to the organization; or the Borough is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Borough in that the Borough approves the budget, the issuance of debt or the levying of taxes. The Borough of Folsom had no component units as defined by Governmental Accounting Standards Board (GASB).

# **B.** Description of Funds

The accounting policies of the Borough of Folsom conform to the accounting principles applicable to municipalities which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with the respect to public funds. Under this method of accounting, the Borough of Folsom accounts for its financial transactions through the following separate funds:

<u>Current Fund</u> -- resources and expenditures for governmental operations of a general nature, including Federal and State grant funds.

<u>Trust Funds</u> -- receipts, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

<u>General Capital Fund</u> -- receipt and disbursement of funds for the acquisition of general facilities, other than those acquired in the Current Fund.

<u>General Fixed Assets Account Group</u> -- All fixed assets used in governmental fund type operations (general fixed assets) are accounted for in the general fixed assets account group, rather than in governmental funds.

# C. Basis of Accounting

The accounting principles and practices prescribed for municipalities by the State of New Jersey differ in certain respects from accounting principles generally accepted in the United States of America applicable to local governmental units. The more significant policies in New Jersey follow.

A modified accrual basis of accounting is followed with minor exceptions.

Revenues -- are recorded as received in cash except for certain amounts which are due from other governmental units. Receipts from Federal and State grants are realized as revenue when anticipated in the Borough budget. Receivables for property taxes are recorded with offsetting reserves on the balance sheet of the Borough's Current Fund; accordingly, such amounts are not recorded as revenue until collected. Other amounts that are due to the Borough which are susceptible to accrual are also recorded as receivables with offsetting reserves and recorded as revenue when received.

Expenditures -- are recorded on the "budgetary" basis of accounting. Generally expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with the Encumbrance Accounting System. Outstanding encumbrances at December 31 are reported as a cash liability in the financial statements. Appropriation reserves covering unexpended appropriation balances are automatically created at December 31st of each year and recorded as liabilities, except for amounts which may be canceled by the Governing Body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income. Appropriations for principal payments on outstanding general capital bonds and notes are provided on the cash basis; interest on general capital indebtedness is on the cash basis. Compensated absences are reported on a pay as you go basis and no accrual or expenditure is reported as the absences are earned.

<u>Foreclosed Property</u> -- Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved. Ordinarily, it is the intention of the Borough to resell foreclosed property in order to recover all or a portion of the delinquent taxes or assessments and to return the property to a taxpaying basis. For this reason the value of the foreclosed property has not been included in the General Fixed Assets Account Group. If such property is converted to a municipal use, it will be recorded in the General Fixed Assets Account Group.

<u>Interfunds</u> -- Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

<u>Inventories of Supplies</u> - The cost of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The cost of inventories are not included on the various balance sheets.

<u>General Fixed Assets</u> -- The Borough of Folsom has developed a fixed assets accounting and reporting system in accordance with the requirements of the State of New Jersey, Division of Local Government Services. This reporting system differs in certain respects from Generally Accepted Accounting Principles.

As required by New Jersey Statutes, foreclosed property is reported in the current operating fund of the municipality.

Fixed assets used in governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available except for land which is valued at estimated market value on the date of acquisition. Fixed Assets with an original cost of less than \$5,000 are not capitalized except for computer equipment which is capitalized regardless of cost.

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the Capital funds until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital have not been accounted for separately.

The following schedule is a summarization of the changes in general fixed assets for the calendar years ended December 31, 2012 and 2011.

Land Buildings and Improvements	Balance as of <u>12/31/11</u> \$213,600 685,545	Additions/ Adjustments 49,750	Disposals/ Adjustments	Balance as of 12/31/12 213,600 735,295
Furniture, Fixtures & Equipment	226,838	15,115	(24,642)	217,311
Vehicles	479,228	15,115	(24,042)	479,228
Total	\$1,605,211	64,865	(24,642)	1,645,434
	Balance			Balance
Land Buildings and Improvements	as of 12/31/10 \$213,600 685,545	Additions/ <u>Adjustments</u>	Disposals/ <u>Adjustments</u>	as of 12/31/11 213,600 685,545
···	as of <u>12/31/10</u> \$213,600		•	as of <u>12/31/11</u> 213,600

<u>Levy of Taxes</u> -- The County Board of Taxation certifies the tax levy of the municipality each year. The tax levy is based on the assessed valuation of taxable property within the municipality. Taxes are payable on the first day of February, May, August, and November. A ten (10) day grace period is permitted provided a resolution has been adopted by the Borough Council. NJSA 54:4-67 permits municipalities to charge interest on delinquent balances at a rate of 8% per annum on the first \$1,500 of delinquency and 18% per annum on any amount of taxes in excess of \$1,500. Any taxes that have not been paid by the 11th day of the 11th month in the fiscal year levied are subject to being included in the tax sale and the lien enforced by selling the property in accordance with NJSA 54:5 et. seq.

The municipality is responsible for remitting 100% of the school and county taxes to the respective agency. The loss for delinquent or uncollectible accounts is borne by the municipality and not the school district or county.

<u>Capitalization of Interest</u> -- It is the policy to the Borough of Folsom to treat interest on projects as a current expense and the interest is included in the current operating budget.

<u>Use of Estimates</u> -- The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America or the regulatory basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

<u>Basic Financial Statements</u> - Governmental Accounting Standards Board (GASB), prescribes the financial statement presentation requirements for governmental units which is significantly different from the reporting requirements under the regulatory basis of accounting in the State of New Jersey. GAAP prescribes that the financial statements must be presented on an entity wide basis including all funds exclusive of fiduciary funds and segregating only government type and business type funds. The statements are presented on a full accrual basis and include all of the non fiduciary assets and liabilities of the entity. In addition, GAAP requires separate fund basis financial statements for all governmental, proprietary and fiduciary funds. The New Jersey Regulatory basis requires reporting of the appropriate separate fund financial statements and the fixed asset account group.

# D. Comparative Data

Comparative total data for the prior year has been presented in the accompanying Balance Sheets and Statement of Operations in order to provide an understanding of changes in the Borough's financial position. However, comparative (i.e., presentation of prior year totals by fund type) data have not been presented in the Statement of Revenues-Regulatory Basis and Statement of Expenditures-Regulatory Basis since their inclusion would make the statements unduly complex and difficult to read.

# E. Recent Accounting Pronouncements Not Yet Effective

In November 2010, the Governmental Accounting Standards Board (GASB) issued Statement No. 61 "The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34". The purpose of the statement is to amend the criteria for reporting and including component units with the primary government. This statement, which is effective for fiscal periods beginning after June 15, 2012, is not anticipated to have any effect on the Borough's financial reporting.

In April 2012, the Governmental Accounting Standards Board (GASB) issued Statement No. 65 "Items Previously Reported as Assets and Liabilities". This statement, which clarifies the reporting requirements related to deferred assets and liabilities, is effective for fiscal periods beginning after December 15, 2012, is not anticipated to have any effect on the Borough's financial reporting.

In April 2012, the Governmental Accounting Standards Board (GASB) issued Statement No. 66 "Technical Corrections – 2012 – an amendment of GASB Statements No. 10 and No. 62". This statement, which resolves conflicts between Statements No. 10 and No. 54 provides more flexibility in fund classifications for risk based activities, is effective for fiscal periods beginning after December 15, 2012, is not anticipated to have any effect on the Borough's financial reporting.

In June 2012, the Governmental Accounting Standards Board (GASB) issued Statement No. 67 "Financial Reporting for Pension Plans – an amendment of GASB Statement No. 25". This statement, which is effective for fiscal periods beginning after June 15, 2013, will not have any effect on the Borough's financial reporting.

In June 2012, the Governmental Accounting Standards Board (GASB) issued Statement No. 68 "Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27". This statement, which is effective for fiscal periods beginning after June 15, 2014, will not have any effect on the Borough's financial reporting.

In January 2013, the Governmental Accounting Standards Board (GASB) issued Statement No. 69 "Government Combinations and Disposals of Government Operations". This statement, which is effective for fiscal periods beginning after December 15, 2013, will not have any effect on the Borough's financial reporting.

### Note 2: BUDGETARY INFORMATION

Under New Jersey State Statutes, the annual budget is required to be a balanced cash basis document. To accomplish this, the municipality is required to establish a reserve for uncollected taxes. The 2012 and 2011 statutory budgets included a reserve for uncollected taxes in the amount of \$191,142, and \$188,248. To balance the budget, the municipality is required to show a budgeted fund balance. The amount of fund balance budgeted to balance the 2012 and 2011 statutory budgets was \$160,600 of \$526,753 available fund balance and \$75,000 of \$76,047 available fund balance.

The Chief Financial Officer has the discretion of approving intra department budgetary transfers throughout the year. Inter department transfers are not permitted prior to November 1. After November 1 these transfers can be made in the form of a resolution and approved by Borough Council. The following significant budget transfers were approved in the 2012 and 2011 calendar years.

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	<u>2012</u>	<u> 2011</u>
Municipal Clerk – S&W		(6,500)
Legal Services & Costs – OE	9,000	19,000
Engineering Services – OE	7,000	(2,200)
Planning Board - OE	(2,000)	(3,000)
Municipal Court - SW	(2,000)	
General Liability Insurance	(2,900)	(6,500)
Solid Waste Disposal OE	(4,000)	
Construction Officials - SW	2,000	
Electricity & Natural Gas	(2,000)	(2,000)
Telecommunications	(2,000)	(1,500)
Petroleum Products	,	2,000

NJSA 40A:4-87 permits special items of revenue and appropriations to be inserted into the annual budget when the item has been made available by any public or private funding source and the item was not determined at the time of budget adoption. During the 2012 calendar year, Borough Council approved a budget insertion for Clean Communities in the amount of \$4,858. During the 2011 calendar year, Borough Council approved a budget insertion for Clean Communities in the amount of \$4,949.

The municipality may make emergency appropriations, after the adoption of the budget, for a purpose which was not foreseen at the time the budget was adopted or for which adequate provision was not made therein. This type of appropriation shall be made to meet a pressing need for public expenditure to protect or promote the public health, safety, morals or welfare or to provide temporary housing or public assistance prior to the next succeeding fiscal year. Emergency appropriations, except those classified as a special emergency, must be raised in the budget of the succeeding year. Special emergency appropriations are permitted to be raised in the budgets of the succeeding three or five years. No emergency authorizations were approved by Borough Council during 2012 or 2011.

# **Note 3: INVESTMENTS**

As of December 31, 2012 and 2011, the municipality had no investments other than in the Length of Service Award Program (LOSAP)

**Interest Rate Risk.** The municipality does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, New Jersey Statutes 40A:5-15.1(a) limits the length of time for most investments to 397 days.

Credit Risk. New Jersey Statutes 40A:5-15.1(a) limits municipal investments to those specified in the Statutes. The type of allowable investments are Bonds of the United States of America or of the local unit or school districts of which the local unit is a part of: obligations of federal agencies not exceeding 397 days; government money market mutual funds; the State of New Jersey Cash Management Plan; local government investment pools; or repurchase of fully collateralized securities.

**Concentration of Credit Risk**. The municipality places no limit on the amount the Borough may invest in any one issuer.

### **Unaudited Investments**

As more fully described in Note 19, the Borough has created a Length of Service Award Program (LOSAP) for emergency service volunteers. The LOSAP investments are similar to those allowed in a deferred compensation program as specified in NJSA 43:15B-1 et. seq. except that all investments are retained in the name of the Borough. All investments are valued at fair value. In accordance with NJAC 5:30-14.37 the investments are maintained by Lincoln Financial Group, which is an authorized provider approved by the Division of Local Government Services. The balance in the account on December 31, 2012 and 2011 amounted to \$53,414 and \$57,532. The information on 5% or more invested with Lincoln Financial Group is not yet available.

### Note 4: CASH

**Custodial Credit Risk – Deposits**. Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The municipality's policy is based on New Jersey Statutes requiring cash be deposited only in New Jersey based banking institutions that participate in the New Jersey Governmental Depository Protection Act (GUDPA) or in qualified investments established in New Jersey Statutes 40A:5-15.1(a) that are treated as cash equivalents. As of December 31, 2012 and 2011, \$0 of the municipality's bank balance of \$1,147,889 and \$896,692 was exposed to custodial credit risk.

### **Note 5: LONG TERM DEBT**

# Summary of Municipal Debt

Long-term debt as of December 31, 2012 and 2011 consisted of the following:

	Balance			Balance	Due in
	12/31/11	Additions	Payments	12/31/12	One Year
General	\$ 361,417		16,698	344,719	17,543
Comp Absences	3,290	13,130	13,525	2,895	0
	\$ 364,707	13,130	30,223	347,614	17,543
	_				
	Balance			Balance	Due in
	12/31/10	Additions	Payments	12/31/11	One Year
General	\$ 377,309		15,892	361,417	16,698
Comp Absences	3,202	10,409	11,022	3,290	0
	\$ 380,511	10,409	26,914	364,707	16,698

# Outstanding bonds whose principal and interest are paid from the Current Fund Budget of the Borough:

\$534,000 General Improvement Bond with the United States Department of Agriculture, Rural Economic and Community Development with a balance due on December 31, 2012 and 2011 of \$344,719 and \$361,417. This loan is payable in semi-annual installments of \$17,281 beginning on July 18, 1997 and continuing through July 18, 2026. Interest is calculated at 5% and is included in the semi-annual installments. This method of calculating interest, as well as semi-annual principal payments, is not in conformance with New Jersey Statutes. The Borough has received approval from the Local Finance Board to use this method of interest calculation for this issue.

# <u>Schedule of Annual Debt Service for Principal and Interest for Bonded Debt Issued and Outstanding</u>

Year Ending			
December 31,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2013	17,543	17,019	34,562
2014	18,431	16,131	34,562
2015	19,363	15,199	34,562
2016	20,344	14,218	34,562
2017	21,374	13,188	34,562
2018-2022	124,239	48,571	172,810
2023-2026	123,425	14,236	137,661
Total	\$ 344,719	138,562	483,281

As of December 31, 2012, the carrying value of the above bonds approximates the fair value of the bonds.

Summary of Municipal Debt	Year 2012	<u>Year 2011</u>	<u>Year 2010</u>
Bonds & Notes Issued	\$344,719	361,417	377,309
Bonds & Notes Authorized But Not Issued	365,700	0	15,000
Net Bonds & Notes Issued and Authorized			
But Not Issued	\$710,419	361,417	392,309

# Summary of Statutory Debt Condition - Annual Debt Statement

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of .383%.

	Gross Debt	<u>Deductions</u>	Net Debt
School Debt	\$2,176,000	2,176,000	0
General Debt	710,419	0	710,419
	\$2,886,419	2,176,000	710,419

Net Debt  $$710,419 \div Equalized Valuation Basis per N.J.S.A. 40A:2-2 as amended, <math>$185,535,410 = .383\%$ .

# Borrowing Power Under N.J.S.A. 40A:2-6 as Amended

3 ½ % of Equalized Valuation Basis (Municipal)	\$6,493,739
Net Debt	710,419
Remaining Borrowing Power	\$5,783,320

The above information is in agreement with the Annual Debt Statement filed by the Borough of Folsom.

### **Note 6: BOND ANTICIPATION NOTES**

The Borough of Folsom had no outstanding notes at December 31, 2012. A bond ordinance was approved in 2012 for various general improvements which authorized debt of \$365,700. The remaining authorized debt at December 31, 2012 was \$365,700.

# Note 7: LEASE OBLIGATIONS

At December 31, 2012, the Borough had a lease agreement in effect for a postage meter and electric scale under an operating lease. The remaining balance of the lease was \$9,498 and future minimum payments are as follows:

Year Ending Dec. 31,	<u>Amount</u>
2013	\$ 2,280
2014	2,280
2015	2,280
2016	2,280
2017	378
Total	\$ 9,498

During the calendar year 2012 and 2011 rental payments were \$5,094 and \$2,820.

# **Note 8: FUND BALANCES APPROPRIATED**

Fund balances at December 31, 2012 and 2011 which were appropriated and included as anticipated revenue in the current operating budget for the year ending December, 31, 2013 and 2012 were as follows:

	<u>2013</u>	2012
Current Fund	\$ 230,000	160,600

As of the date of this audit report, the Borough has not adopted their 2013 Local Municipal Budget and the above amount is subject to change. Municipalities are permitted to appropriate the full amount of fund balance, net of any amounts due from the State of New Jersey for Senior Citizens and Veterans Deductions, deferred charges, and cash deficit. The total amount of fund balance available to the Borough to appropriate in the 2013 budget is \$800,128 and \$526,753 in 2012.

# **Note 9: SCHOOL TAXES**

Local District School Taxes have been raised and a liability deferred by statute, resulting in the school tax payable set forth in the Current Fund liabilities as follows:

	Local District S	School Tax
	Balance	Balance
	<u>12/31/12</u>	<u>12/31/11</u>
Balance of Tax	\$883,098	871,162
Deferred	871,162	871,162
Tax Payable	\$11,936	0

### **Note 10: TAXES COLLECTED IN ADVANCE**

Taxes collected in advance are recorded as cash liabilities in the financial statements. Following is a comparison of the liability for the previous two years:

	Balance	Balance
	<u>12/31/12</u>	12/31/11
Prepaid Taxes	\$25,307	33,100
Cash Liability for Taxes Collected in Advance	\$25,307	33,100

### **Note 11: PENSION FUNDS**

# Description of Plans

Substantially all of the Borough's employees are covered by the Public Employees' Retirement System cost sharing multiple-employer defined benefit pension plan which has been established by State Statute and is administered by the New Jersey Division of Pension and Benefits (Division). According to the State of New Jersey Administrative Code, all obligations of the System will be assumed by the State of New Jersey should the system terminate. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for the Public Employees Retirement System. This report may be obtained by writing to the Division of Pensions and Benefits, PO Box 295, Trenton, New Jersey, 08625 or the report can be accessed on the internet http://www.state.nj.us/treasury/pensions/annrpts.shtml.

# Public Employees' Retirement System

The Public Employees' Retirement System was established in January, 1955 under the provisions of N.J.S.A. 43:15A to provide retirement, death, disability and medical benefits to certain qualified members. The Public Employees' Retirement system is a cost-sharing multiple—employer plan. Membership is mandatory for substantially all full time employees of the State or any County, Municipality, School District or public agency provided the employee is not required to be a member of another State-administered retirement system or other state or local jurisdiction.

# Funding Policy

The contribution policy is set by N.J.S.A. 43:15A, Chapter 62, P.L. of 1994, Chapter 115, P.L. of 1997 and N.J.S.A. 18:66, and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey PERS provided for employee contributions of 6.5% of employees' annual compensation, as defined. Employers are required to contribute at an actuarially determined rate in PERS. The current PERS rate is 10.8% of covered payroll. The Borough's contributions to PERS for the years ended December 31, 2012, 2011 and 2010 were \$34,377, \$34,495, and \$29,033.

### **NOTE 12: POST-RETIREMENT BENEFITS**

The New Jersey Health Benefits Commission administers cost-sharing multiple-employer health care plans under the State Health Benefits Program and the School Employees' health care plan. The New Jersey State Health Benefits Plan (SHBP) provides access to health care coverage to eligible retirees who qualify based on state law and local requirements. Coverage under the current program includes medical, prescription drug, mental health/substance abuse and Medicare Part B reimbursement to retirees and their covered dependents. The State of New Jersey pays a portion of the cost for retirees, spouses and dependents.

Members of the Public Employees' Retirement System would generally qualify for coverage under the following criteria:

Service Retirement Eligible at age 60

Early Retirement Eligible after 25 years of service

Service or Early Retirement

Eligibility for State-paid SHBP Attainment of 25 years of service

**Benefits** 

Ordinary Disability Retirement Eligible after 10 years of service

Accidental Disability

Eligible upon total and permanent disability prior to age 65 as a result of a duty injury

The New Jersey State Health Benefits Plan issues a stand-alone financial report under GASB 43. To view the report, go to http://www.state.nj.us/treasury/pensions/health-benefits.shtml.

The Borough of Folsom is a member of the SHBP. The Borough will consider each employee on an individual basis for benefits upon retirement. During 2012, \$64,400 was paid by the Borough for health care of employees. The amount paid during 2011 was \$72,443 for employees. Presently, there are no retirees either receiving benefits or covered by COBRA.

# **Note 13: DEFERRED COMPENSATION**

Employees of the Borough may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plans with Respect to Service for State and Local Governments).

The deferred compensation plan is available to all employees of the Borough. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death, or unforeseeable emergency.

An unrelated financial institution administers the deferred compensation plan. Under the terms of an IRC Section 457 deferred compensation plan, all deferred compensation and income attributable to the investment of the deferred compensation amounts held by the financial institution, until paid or made available to the employees or beneficiaries, are the property of the employees.

As part of its fiduciary role, the Borough has an obligation of due care in selecting the third party administrator. In the opinion of the Borough's legal counsel, the Borough has acted in a prudent manner and is not liable for losses that may arise from the administration of the plan.

### Note 14: ACCRUED SICK AND VACATION BENEFITS

Borough employees are permitted to accrue six (6) sick days per year which may be accumulated from year to year with a 25 day limitation. If the employee was hired prior to January 1, 1999, they are permitted to accumulate up to 36 days. Employees are not permitted to receive compensation for this accumulated time upon termination. Vacation is earned depending on length of service, with five (5) days permitted to be carried over to the following year provided notice is given thirty (30) days prior to the end of the year. Employees will be paid for this time, plus vacation earned in the current year, upon termination. Compensatory time will be paid upon termination only if the time was earned in the immediately preceding six months.

It is estimated that the current cost of such unpaid compensation would approximate \$2,895 in 2012 and \$3,290 in 2011. This amount is not reported either as an expenditure or liability. Effective January 1, 2002 the State of New Jersey is allowing municipalities to accrue a compensated absences liability. The Borough has elected not to accrue this liability as of December 31, 2012; but, instead is accounting for the expense on a pay-as-you-go basis.

### **Note 15: ECONOMIC DEPENDENCY**

The Borough of Folsom is not economically dependent on any one business or industry as a major source of tax revenue for the Borough.

### **Note 16: CONTINGENT LIABILITIES**

From time to time, the Borough is a defendant in legal proceedings relating to its operations as a municipality. In the best judgment of the Borough's management, the outcome of any present legal proceedings will not have an adverse material effect on the accompanying financial statements.

# **Note 17: RISK MANAGEMENT**

The Borough is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Property and Liability Insurance —The Borough is a member of the Atlantic County Joint Insurance Fund and the Municipal Excess Liability Fund which also includes other municipalities throughout the region. The Borough is obligated to remit insurance premiums into these funds for sufficient insurance coverage. There is an unknown contingent liability with the Atlantic County Municipal Joint Insurance Fund if there is a catastrophic insurance claim from any member of the fund. The Borough has a coverage limitation of \$100,000 under JIF and a coverage limitation of \$10,000,000 under MEL. There was no reduction in coverage and no claims in excess of coverage during 2012 or 2011. The Joint Insurance Fund issues its own financial report which may be obtained from the Atlantic County Joint Insurance Fund, PO Box 488, Marlton, NJ 08053

New Jersey Unemployment Compensation Insurance – The Borough has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan, the Borough is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The Borough is billed quarterly for amounts due to the State. The following is a summary of Borough contributions, employee contributions, reimbursements to the State for benefits and the ending balance of the Borough's trust fund for the current and prior two years:

Calendar	Borough	Employee	Interest	Amount	Ending
<u>Year</u>	Contributions	Contributions	<u>Earned</u>	Reimbursed	<u>Balance</u>
2012	None	5,740	17	12,030	8,023
2011	None	711	25	0	14,313
2010	None	806	26	0	13,577

### **Note 18: INTERFUND BALANCES**

As of December 31, 2012 the following interfunds were included on the balance sheets of the various funds of the Borough of Folsom:

	Due	Due
	From	То
Current Fund:		
Grant Fund		11,165
Grant Fund:		
Current Fund	11,165	
	\$ 11,165	11,165

The interfund was created as a result of funds received from the New Jersey Department of Transportation as a reimbursement for road projects. The Borough does not maintain a separate bank account for the Grant Fund.

# Note 19: LENGTH OF SERVICE AWARDS PROGRAM (UNAUDITED)

On August 9, 2001 Borough Council adopted an ordinance establishing the Length of Service Awards (LOSAP) Deferred Compensation Plan. This plan was approved by the voters of the Borough of Folsom by referendum at the general election in November of 2001. This plan is made available to all bona fide eligible volunteers who are performing qualified services which is defined as fire fighting and prevention services, emergency medical services and ambulance services pursuant to Section 457 of the Internal Revenue Code of 1986, as amended, except for provisions added by reason of the LOSAP as enacted into federal law in 1997. The establishment of this LOSAP also complies with New Jersey Public Law 1997, Chapter 388 and the LOSAP Document. Contributions by the Borough for qualified participants were \$3,000 and \$3,000 for 2012 and 2011 respectively. The contributions are based on qualified service credits earned in the previous calendar year. Effective January 1, 2012, the volunteer fire company was dissolved by the Borough and no additional contributions will be made to the LOSAP program.

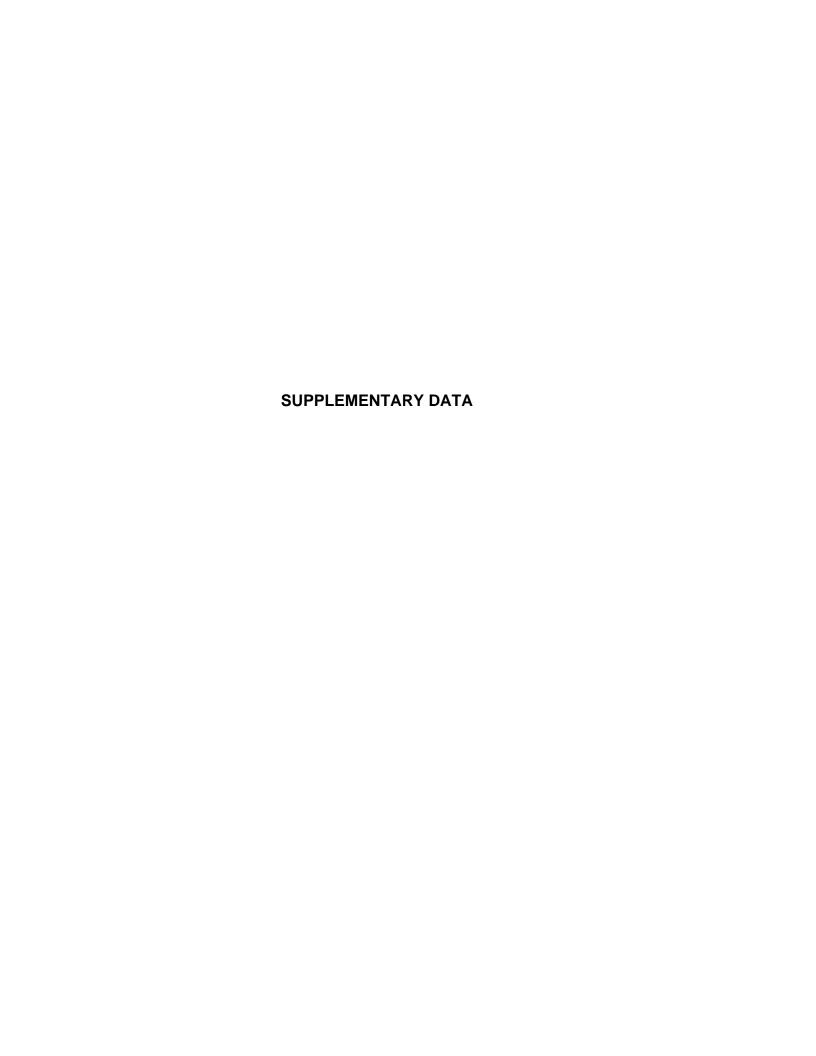
### Note 20: SANITARY LANDFILL

The Borough owns a landfill that has not been open for several years. Although the Borough has complied with monitoring requirements, the landfill has not been permanently closed in

accordance with the requirements of the Commissioner of the New Jersey Department of Environmental Protection, the Solid Waste Management Act, the Sanitary Landfill Closure and Contingency Fund Act, and the New Jersey Water Pollution Control Act. The Borough has been in communication with the Department of Environmental Protection to determine the specific requirements for this landfill. There is not sufficient information available to estimate the cost of closure or the required cost of post closure activity.

# **Note 21: SUBSEQUENT EVENTS**

The Borough has evaluated subsequent events through April 1, 2013, the date which the financial statements were available to be issued and no additional items were noted for disclosure..







CERTIFIED PUBLIC ACCOUNTANTS

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# Independent Auditor's Report

The Honorable Mayor and Members of Borough Council Borough of Folsom, New Jersey

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the regulatory basis financial statements of the various funds and account group as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise Borough's basic financial statements, and have issued our report thereon dated April 1, 2013, which was adverse due to being presented in accordance with the New Jersey regulatory basis of accounting.

# Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Borough's control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the Borough's internal control. Accordingly, we do not express an opinion on the effectiveness of the Borough's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that

we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Responses that we consider to be significant deficiencies as item 2012-1

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Borough's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Borough's Response to Finding**

The Borough's response to the finding identified in our audit is described in the accompany Schedule of Findings and Responses. The Borough's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Robert E. Swartz

Robert E. Swartz, CPA RMA #319

Ford Scott & Associates, LLC

Ford Scott & Associates, LLC

April 1, 2013

SEE ACCOMPANYING AUDITOR'S REPORT

SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS FOR THE YEAR ENDED DECEMBER 31, 2012

Federal or State Grantor/Pass - Through Grantor/Program Title	Pass-Through Grantor's # or CFDA #	Grant Period	Program or Award Amount	Balance Dec. 31, 2011	Receipts or Revenue Recognized	Disbursements/ Expenditures	Adjusted	Balance Dec. 31, 2012	Total Cumulative State Expenditures
State of New Jersey NJ Transportation Trust Fund Authority Act Reconstruction of Memory Lane	6320-480-078-6320-Z50-TCAP-6010 1/1/10-12/31/10	1/1/10-12/31/10	190,000	25,864			(25,864)		164,680
Department of Environmental Protection		1/1/11-12/31/11	5,346	5,346				5,346	0
Clean Communities Act	4900-765-042-4900-004-V CMC-6020	1/1/12-12/31/12 1/1/11-12/31/11 1/1/12-12/31/12	5,902 4,949 4,858	4,949	5,902	4,949 4,334		5,902	0 4,949 0
Total State Assistance				36,159	10,760	9,283	(25,864)	11,772	169,629
Federal Assistance Department of Human Services Start Talking Before They Start Drinking Small Cities Community Development Block Grant	93.959	1/1/06-12/31/06	200	324		324			
Home Investment Grant Home Investment Grant	14.219	1/1/06-12/31/06	15,000	3,001				3,001	
Home Investment Grant	14.219	1/1/08-12/31/08	15,000	15,000				15,000	
Home Investment Grant Home Investment Grant	14.219 14.219	1/1/10-12/31/10	11,999	11,999				11,999	
Home Investment Grant	14.219	1/1/12-12/31/12	15,000		15,000			15,000	
Total Federal Assistance				60,324	15,000	324	0	75,000	
Total State and Federal Assistance				\$96,483	25,760	6,607	(25,864)	86,772	

# Notes to Schedule of Expenditures of Federal and State Awards December 31, 2012

# **NOTE 1: BASIS OF PRESENTATION**

The accompanying schedule of federal and state awards includes the federal and state grant activity of the Borough of Folsom, New Jersey and is presented on the basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Encumbrances are considered in determining single audit threshold on major programs.

# NOTE 2: RELATIONSHIP TO GENERAL PURPOSE FINANCIAL STATEMENTS

Amounts reported in the accompanying schedule do not agree with amounts reported in the Borough's financial statement. Receipts from Federal and State grants are realized as revenue when anticipated in the Borough's budget. Expenditures are recognized when they become payable.

		<u>Revenue</u>	<b>Expenditures</b>
State	\$	10,760	9,283
Federal		15,000	324
Less:			
CDBG Home Investment Grant		(15,000)	0
Add:			
NJDOT Funds realized in previous year		57,261	0
Municipal Alliance Program	_	6,413	8,119
Amount in Basic Financials	\$	74,434	17,726

### NOTE 3: USDA RURAL DEVELOPMENT LOAN

Although the Federal government continues to be at risk for the \$344,719 loan, there are no specific covenants or compliance requirements beyond the loan repayment. Therefore, this loan is not included in the determination of the threshold for single audit requirements.

### **AUDIT FINDINGS AND RESPONSES**

# Finding 12-1 Criteria

As stated in NJSA 40A:2-18, a bond ordinance is not effective until 20 days after the first publication after final adoption. As a result, funds can not be committed against the bond ordinance until this estoppel period has passed.

### Condition

At the October 2012 Council meeting, the Borough Council awarded a contract for roof replacement. At this same meeting, the public hearing and adoption was held for the bond ordinance which is funding the project. However, a quorum was not present at this meeting and the Mayor was incorrectly included in the vote. As a result, a second public hearing and adoption on this ordinance was held in December 2012. Based on the publication date, this ordinance was not effective until January 8, 2013.

### Cause

Due to the dire need of having the roof replaced, Council wanted to award the contract so the work could be completed before winter weather made the project not possible to complete. In addition, the project was bid and awarded just before the devastation from Super Storm Sandy. If the time for contract completion had expired the Borough may have been charged a much higher cost.

### **Effect**

The 20 day estoppel period allows any interested party a time frame in which to file a suit, action or proceeding to question the validity of the ordinance. As a result, the commitment of funds before this time period lapses results in an expenditure without an appropriation.

# Recommendation

That no funds be committed against a bond ordinance until the 20 day estoppel period has lapsed. This 20 day period begins upon the publication of the ordinance after adoption.

# **Management Response**

The Chief Financial Officer will ensure that Borough Council does not award a contract that is to be funded through a bond ordinance until after the ordinance becomes effective.

STATUS OF PRIOR RECOMMENDATIONS

NONE

# CURRENT FUND SCHEDULE OF CASH - TREASURER

	Ref.	Curr	ent Fund
Balance December 31, 2011			\$664,153
Increased by Receipts:			
Tax Collections	A-5	3,051,083	
Revenue Accounts Receivable	A-8	303,325	
State of New Jersey -			
Senior Citizens and Veterans		24,750	
Marriage License Fees		175	
Miscellaneous Revenue	A-2	158,576	
Appropriation Refunds	A-3	21,005	
Land Sale Deposits		67,800	
JIF Safety Money		800	
Grant Fund - Unappropriated Reserves	A-13	2,600	
Due From Grant Fund	A-11	68,532	
		_	3,698,646
			4,362,799
Decreased by Disbursements:			
2012 Appropriations	A-3	878,215	
2011 Appropriation Reserves	A-9	35,565	
Reserve for Encumbrances		401	
Tax Refunds		1,646	
Refund Land Sale Deposit		5,500	
State of New Jersey Marriage License Fees		200	
Due To Grant Funds - Reserves	A-13	17,726	
JIF Safety Money		1,194	
County Taxes		720,481	
Local District School Tax	A-10	1,754,261	
		<del>-</del>	3,415,189
Balance December 31, 2012	А	=	\$947,610

# CURRENT FUND SCHEDULE OF CURRENT CASH - COLLECTOR

	Ref.		
Increased by Receipts: Prepaid Taxes - 2013 Taxes Receivable Tax Title Liens Interest and Costs on Taxes Miscellaneous Revenue	A-6 A-7 A-8 A-2	\$25,307 3,006,058 230 19,388 100	3,051,083
Payment to Treasurer	A-4	<u>-</u>	\$3,051,083

SEE ACCOMPANYING AUDITOR'S REPORT

A-6 Sheet 1

CURRENT FUND SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

Balance Dec. 31, 2012	0 0	0	113,562	113,562	∢		
Transferred to Tax Title Liens	890	890	18,907	19,797	A-7		
Cancellations		0	17,273	17,273			
Overpayments Applied (		0	24	24			
by Cash 2012	7 123,590	123,597	2,905,961	3,029,558		\$3,006,058 23,500	\$3,029,558
Collections by Cash 2011 2012		0	33,100	33,100		A-5 lowances	I
/erpayments Created		0	1,644	1,644		Cash Collected Senior Citizen & Veteran Allowances	
Added Ov Taxes		0		0		Cash Collected Senior Citizen 8	
2012 Levy		0	3,087,183	3,087,183			
Balance Dec. 31, 2011	\$7 124,480	124,487		\$124,487	4		
YEAR	2010		2012		Ref.		

# CURRENT FUND SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

Analysis of 2012 Property Tax Levy

Tax Yield General Property Tax Added Taxes (54:4-63.1,63.12 et.seq.)		\$3,072,631 14,552	
		=	3,087,183
Tax Levy Local District School Tax	Ref.		
(Abstract)	A-10	1,766,197	
County Tax (Abstract)	A-1	717,081	
Due County for Added and Omitted Taxes			
(54:4-63.1, 63.12 et. seq.)	A-1	3,400	
			2,486,678
Local Tax for Municipal			
Purposes	A-2	588,736	
Add: Additional Tax Levied		11,769	
Local Tax for Municpal Purposes			
Levied		_	600,505
			\$3,087,183

A-7

# CURRENT FUND SCHEDULE OF TAX TITLE LIENS

	Ref.		
Balance December 31, 2011	Α		\$219,364
Increased by: Transfers from Taxes Receivable Interest and Costs on Tax Sale held	A-6	19,797	
on April 24, 2012	Res.	162	19,959
Decreased by: Collections	A-2	230	230
Balance December 31, 2012	Α		\$239,093

# SEE ACCOMPANYING AUDITOR'S REPORT

# CURRENT FUND SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE

	Ref.	BALANCE DEC. 31, 2011	ACCRUED IN 2012	TAX COLLECTOR	TREASURER	BALANCE DEC. 31, 2012	
Code Enforcement: Building Permits Municipal Court:	A-2	\$5,950	45,804		47,988	3,766	Dec. 2012
Fines and Costs	A-2	4,758	66,226	000	67,867	3,117	Dec. 2012
Interest and Costs on Taxes Energy Receipts Tax	A-2 A-2		19,388 171,563	19,388	171,563		
Consolidated Municipal Property Tax Relief Investment Interest	A-2 A-2		14,519 1,388		14,519 1,388		
	"	\$10,708	318,888	19,388	303,325	6,883	
	Ref.	Α	Res.	A-5	A-4	∢	

# CURRENT FUND SCHEDULE OF APPROPRIATION RESERVES - 2011

	BALANCE DEC. 31, 2011	BALANCE AFTER TRANSFERS	PAID OR CHARGED	BALANCE LAPSED	OVER- EXPENDED
Municipal Clerk					
Other Expenses	\$3,324	3,324	2,036	1,288	
Financial Administration	Ψ0,02 1	0,021	2,000	1,200	
Other Expenses	633	633	632	1	
Tax Collector	000	000	002	·	
Other Expenses	807	807	247	560	
Assessment of Taxes	33.				
Other Expenses	1,056	1,056	446	610	
Legal	1,000	1,000			
Other Expenses	7,846	7,846	187	7,659	
Engineering Services	,	, -	_	,	
Other Expenses	17,579	17,579	7,029	10,550	
Planning Board	,	,	,	-,	
Other Expenses	3,549	3,549	40	3,509	
Employee Health Insurance	5,235	5,235	5,000	235	
LOSAP Contributions	4,500	4,500	3,000	1,500	
Fire	·	,	•	•	
Other Expenses	7,691	7,691	309	7,382	
Streets and Roads	·	,		•	
Other Expenses	8,098	8,098	830	7,268	
Solid Waste		·			
Other Expenses	6,094	6,094	1,672	4,422	
Public Buildings and Grounds					
Other Expenses	468	468	411	57	
Vehicle Maintenance					
Other Expenses	2,944	2,944	391	2,553	
Parks and Recreation					
Other Expenses	3,426	3,426	1,500	1,926	
Utilities					
Electricity and Natural Gas	9,424	9,424	3,989	5,435	
Telecommunications	1,298	1,298	1,108	190	
Petroleum Products	1,980	1,980	1,972	8	
Solid Waste Disposal Cost					
Other Expenses	4,873	4,873	4,188	685	
Municipal Court					
Other Expenses	793	793	578	215	
Other Accounts - No Changes	10,882	10,882		10,882	
	\$102,500	102,500	35,565	66,935	0
	Δ.	Δ	Λ 4	Λ 4	
	Α	Α	A-4	A-1	

## CURRENT FUND SCHEDULE OF LOCAL DISTRICT SCHOOL TAX

	Ref.		
Balance December 31, 2011 School Tax Payable School Tax Deferred	А	\$0 871,162	
Ingraced Du			871,162
Increased By: Levy - School Year July 1, 2012 to June 30, 2013	A-1:A-6	-	1,766,197
			2,637,359
Decreased By: Payments	A-4		1,754,261
	7. 4	-	1,704,201
Balance December 31, 2012 School Tax Payable School Tax Deferred	A A	11,936 871,162	
		=	883,098
2012 Liability for Local School Tax:			
Tax Paid Tax Payable 12/31/2012		1,754,261 11,936	
		1,766,197	
Less: Tax Payable 12/31/2011		0	
Amount Charged to 2012 Operations	A-1	=	\$1,766,197

SEE ACCOMPANYING AUDITOR'S REPORT

STATE GRANT FUND SCHEDULE OF FEDERAL AND STATE GRANTS RECEIVABLE

Purpose	Balance Dec. 31, 2011	Transferred from 2012 Budget Revenues	Received	Cancelled	Balance Dec. 31, 2012
Federal: Community Development Block Grant Home Investment Grant - 2006 Home Investment Grant - 2007 Home Investment Grant - 2008 Home Investment Grant - 2009 Home Investment Grant - 2012	\$3,001 15,000 15,000 26,999	15,000			3,001 15,000 15,000 26,999 15,000
State of New Jersey: NJ Transportation Trust Fund Authority Act of 1984 Reconstruction of Memory Lane	83,125		57,261	25,864	
Clean Communities		4,858	4,858		
Recycling Tonnage Grant		5,902	5,902		
<b>County / Local:</b> Municipal Alliance Program	7,780	7,780	6,413	1,367	7,780
	\$150,905	33,540	74,434	27,231	82,780
Ref.	ıf. A	A-2	A-4	A-1	A
Received in Cash Prior Year Unappropriated Reserves	Received in Cash opriated Reserves	4-	68,532 5,902 74,434		

# STATE GRANT FUND SCHEDULE OF APPROPRIATED RESERVE FOR FEDERAL AND STATE GRANTS

Balance Dec. 31, 2012	3,001 15,000 15,000 26,999 15,000		524 11,248	. 4,360	91,132	⋖
Cancelled			25,864	1,367	27,231	A-1
Encumbered				213	213	∢
Expended		324	9,283	1,945	17,726	A-4
Transferred from 2012 Budget Appropriations	15,000		4,858 5,902	1,945 7,780	35,485	A-3
Balance Dec. 31, 2011	\$3,001 15,000 15,000 26,999	324	25,864 4,949 5,346	4,334	\$100,817	∢
<u>Grant</u>	Small Cities Community Development Block Grant Home Investment 2006 Partnership Program Home Investment 2007 Partnership Program Home Investment 2009 Partnership Program Home Investment 2012 Partnership Program Department of Human Services-Passed through New	Start Talking Before They Start Drinking	State of New Jersey:  NJ Transportation Trust Fund Authority Act of 1984  Reconstruction of Memory Lane Clean Communities Act Recycling Tonnage Grant	County / Local: Municipal Alliance Program Local Share County Share		Ref.

STATE GRANT FUND SCHEDULE OF UNAPPROPRIATED RESERVE FOR FEDERAL AND STATE GRANTS

		Transferred to			
Grant	Balance Dec. 31, 2011	2012 Budget Appropriations	Received	Balance Dec. 31, 2012	
Recycling Tonnage Grant	\$5,902	5,902	2,600	2,600	
	\$5,902	5,902	2,600	2,600	
Ref.	Je.	A-12	A-4	∢	

## TRUST FUND SCHEDULE OF CASH - TREASURER

	Ref.	Animal (	Control		Other
Balance December 31, 2011	В		\$1,250		120,143
Increased By: Dog License Fees Cat License Fees State License Fees Due to Current Fund Interest Earned Escrow Deposits Construction Code Fees Tax Title Lien Redemption Payroll and Deductions Small Cities Loan Repayments Community Events	B-2 B-3 B-4 B 4-11 B-5 B-6 B-7 B-8 B-9	1,338 469 236		3,423 5,723 198 69,383 45,801 34,851 342,644 6,485 2,358	
		_	2,043	-	510,866
Degraphed Dur			3,293		631,009
Decreased By: Expenditures under NJS 4:19-15.22 State of New Jersey Unemployment Claims Escrow Payments Current Fund Tax Title Lien Redemption Payroll and Deductions Small Cities Housing Rehabilitations Community Event Payments	B-2 B-3;6 B-4 B-5 B-6 B-7 B-8 B-9	1,488 236		3,716 12,030 34,592 47,985 32,211 342,674 9,495 11,165	
		_	1,724	-	493,868
Balance December 31, 2012	В	=	\$1,569	=	137,141
Analysis of Other Cash Construction Code Payroll Deductions Unemployment Trust Developer's Escrow Tax Title Lien Redemption Small Cities Revolving Trust				-	4,432 7 8,023 44,698 5,540 74,441 \$137,141

## TRUST FUND SCHEDULE OF RESERVE FOR ANIMAL CONTROL FUND EXPENDITURE

	Ref.		
Balance December 31, 2011	В		\$1,250
Increased by: Dog License Fees Collected Cat License Fees Collected	B-1 B-1	1,338 469	<u>1,807</u> 3,057
Decreased by: Expenditures under NJS 4:19-15.22	B-1	1,488	1,488
Balance December 31, 2012	В		\$1,569
License Fees Collected	<u>Year</u>	Amount	
	2011 2010	1,686 1,163	
		\$2,849	

## TRUST FUND SCHEDULE OF AMOUNT DUE TO/(FROM) STATE OF NEW JERSEY -DEPARTMENT OF HEALTH

	Ref.		
Balance December 31, 2011	В		\$0
Increased by: Collected in 2012 State License Fees Pilot Clinic Fee Animal Population Control Fee		144 29 63	
	B-1		236
Decreased By:			236
Payments	B-1		236
Balance December 31, 2012	В		\$0

## TRUST FUND SCHEDULE OF UNEMPLOYMENT COMPENSATION FUND

	Ref.		
Balance December 31, 2011	В		\$14,313
Increased by: Interest on Investments Received from Current Fund	B-1 B-1	17 5,723	5,740
		•	20,053
Decreased by: Payments for Unemployment Claims	B-1		12,030
Balance December 31, 2012	В		\$8,023
SCHEDULE	TRUST FUND OF DEVELOPERS E	SCROW FUND	B-5
SCHEDULE		SCROW FUND	B-5
SCHEDULE  Balance December 31, 2011	OF DEVELOPERS E	SCROW FUND	B-5 \$9,907
	OF DEVELOPERS E	SCROW FUND	
Balance December 31, 2011 Increased By:	OF DEVELOPERS E  Ref.  B	SCROW FUND	\$9,907

В

Balance December 31, 2012

\$44,698

## TRUST FUND SCHEDULE OF CONSTRUCTION CODE OFFICIAL

Balance December 31, 2011	<u>Ref.</u> B		\$6,909
Increased by: State Fees Building Permits		3,423 45,801	
g	B-1	,	49,224
Decreased by:			56,133
Payments to Borough Treasurer	B-1	47,985	
Payments to State of New Jersey	B-1	3,716	51,701
Balance December 31, 2012			\$4,432
Analysis of Balance:			
Due to State of New Jersey	В		666
Due to Borough Treasurer	В		3,766
			\$4,432
			B-7

## TRUST FUND SCHEDULE OF RESERVE FOR TAX TITLE LIEN REDEMPTIONS

Balance December 31, 2011	Ref. B	\$2,900
Increased by: Deposits for redemptions	B-1	34,851
		37,751
Decreased by: Refund of redemptions	B-1	32,211_
Balance December 31, 2012	В	\$5,540

## TRUST FUND SCHEDULE OF RESERVE FOR PAYROLL DEDUCTIONS

Balance December 31, 2011	Ref. B	\$37
Increased by: Payroll and Deductions	B-1342,	<u>644</u> 342,644
		342,681
Decreased by: Payment of Payroll and Deductions	B-1	342,674
Balance December 31, 2012	В	\$7

B-9

## TRUST FUND SCHEDULE OF RESERVE FOR SMALL CITIES REVOLVING FUND

Balance December 31, 2011	Ref. B		\$77,270
Increased by:			
Small Cities Loan Repayments Interest earned	B-1 B-1	6,485 181	
interest earned	D-1		6,666
			83,936
Decreased by:			
Housing Rehabilitations	B-1		9,495
Balance December 31, 2012	В		\$74,441

## TRUST FUND SCHEDULE OF RESERVE FOR LOSAP (unaudited)

Balance December 31, 2011	Ref. B		\$57,532
Increased by: Contributions Increase in value	A-9	3,000 5,673	
moreage in value	-	<u> </u>	8,673
Decreased by:			66,205
Withdrawals Fees		12,349 442	
1 663	-	442	12,791
Balance December 31, 2012	В		\$53,414

B-11

## TRUST FUND SCHEDULE OF RESERVE FOR COMMUNITY EVENTS

Balance December 31, 2011	<u>Ref.</u> B	\$8,807
Increased by: Deposits for Events	B-1	2,358_
		11,165
Decreased by: Events Expenditures	B-1	11,165
Balance December 31, 2012	В	<u> </u>

# SEE ACCOMPANYING AUDITOR'S REPORT

GENERAL CAPITAL FUND ANALYSIS OF CASH

	BALANCE TO Dec. 31, 2012	57,480 174	27,328 27,328			25,000 19,300 (30,450)	71,628 54,532	O
TRANSFERS	FROM	25,000 19.300		C	2,328	25,000	71,628 7	
EMENTS	MISC.						0	<u>-</u> 2
DISBURSEMENTS	IMPROVEMENT AUTHORIZATIONS					49,750	49,750	C-6
	RECEIPTS						0	A-4
	BALANCE Dec. 31, 2011	\$82,480		c	2,328		\$104,282	O
		Fund Balance Capital Improvement Fund	Contracts Payable	Improvement Authorizations #08-2011 Various Road Improvements &	Capital Purchases #07-2012 Purchase & Installation of	Recreation Equipment #08-2012 Various General Improvements	11	Ref.

## GENERAL CAPITAL FUND DEFERRED CHARGES TO FUTURE TAXATION FUNDED

	Ref.	
Balance December 31, 2011	С	\$361,417
Decreased by: 2012 Budget Appropriation to Pay Bonds: Municipal Bonds	C-7	16,698
·	•	
Balance December 31, 2012	С	\$344,719

# SEE ACCOMPANYING AUDITOR'S REPORT

GENERAL CAPITAL FUND STATEMENT OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

9-O			O	C-6	O	Ref.		
318,700	47,000	0	365,700	365,700	\$0	II		
318,700	47,000		365,700	365,700	\$0	l	8-2012 Various General Improvements	8-2012
EXPENDITURES AUTHORIZATIONS	EXPENDITURES	NOTES	Dec. 31, 2012	Dec. 31, 2011 AUTHORIZATION Dec. 31, 2012	Dec. 31, 2011	Z	IMPROVEMENT DESCRIPTION	#
UNEXPENDED IMPROVEMENT		BOND ANTICIPATION	BALANCE	2012	BALANCE		ш	ORDINANCE
MBER 31, 2012	ANALYSIS OF BALANCE - DECEMBER 31, 2012	ANALYSIS O	Į.					

## GENERAL CAPITAL FUND SCHEDULE OF CAPITAL IMPROVEMENT FUND

Balance December 31, 2011	Ref.	\$19,474
Decreased by: Appropriated to Finance Improvement		
Authorizations	C-6	19,300
Balance December 31, 2012	С	\$174_

SEE ACCOMPANYING AUDITOR'S REPORT

, 2012 UNFUNDED				14,200	180,500	5,250	23,750	95,000	318 700	S 0
Dec. 31, 2012 FUNDED UNFU				800	9,500		1,250	2,000	16.550	0
ENCUMBERED F	2,328	25,000							27.328	) (1) (2)
PAID OR CHARGED EI						49,750			49 750	C-2
DEFERRED CHARGES TO FUTURE TAXATION- UNFUNDED				14,200	180,500	52,250	23,750	95,000	365 700	C-4
CAPITAL SURPLUS		25,000							25,000	C-1
CAPITAL IMPROVEMENT FUND				800	9,500	2,750	1,250	2,000	19 300	C-5
ONDED									C	o O
Dec. 31, 2011 FUNDED UNFI	\$2,328								\$2 328	C C
AMOUNT	25,000	25,000		15,000	190,000	25,000	25,000	100,000	l	ı
ORD. DATE	9/14/11	10/24/12	12/12/12							Ref.
IMPROVEMENT DESCRIPTION	8-2011 Various Road Improvements & Capital Purchases	7-2012 Purchase & Installation of Recreation Equipment	8-2012 Various General Improvements (a) Purchase of Computer & Electronic	Equipment	(b) Addustroll of Fold P350 & F650 Tracks for Public Works	(c) Municipal Building Roof Replacement	(d) Acquisition of Public Works Equip including Diesel & Gas Mowers	(e) Construction of Public Works Storage		
Ord.	8-2011	7-2012	8-2012							

## SEE ACCOMPANYING AUDITOR'S REPORT

## GENERAL CAPITAL FUND SCHEDULE OF GENERAL SERIAL BONDS PAYABLE

BALANCE Dec. 31, 2012															344,719	344.719
B. INCREASED DECREASED Dec															16,698	0 16.698
															117	117
BALANCE Dec. 31, 2011															361,417	\$361.417
INT. RATE															2%	
MATURITIES OF BONDS OUTSTANDING DECEMBER 31, 2012 DATE AMOUNT	17.543	18,431	19,463	20,344	21,174	22,456	23,593	24,788	26,072	27,460	28,745	30,201	31,729	32,752		
MATURITIES OUTST, DECEMBE DATE	7/18/13	7/18/14	7/18/15	7/18/16	7/18/17	7/18/18	7/18/19	7/18/20	7/18/21	7/18/22	7/18/23	7/18/24	7/18/25	7/18/26		
AMOUNT OF ORGINAL ISSUE	534.000															
DATE OF ISSUE	7/18/96															
PURPOSE	Acquisition of Land, Renovations, and Addition to Borough Hall															

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SEE ACCOMPANYING AUDITOR'S REPORT

GENERAL CAPITAL FUND SCHEDULE OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED

BALANCE Dec. 31, 2012	365,700	365,700	O
PAID THROUGH BUDGET		0	O-4
BALANCE 2012 Dec. 31, 2011 AUTHORIZATIONS	365,700	365,700	C-6
BALANCE Dec. 31, 2011	\$0	\$0	O
IMPROVEMENT DESCRIPTION	8-2012 Various General Improvements		Ref.
ORD #	8-2012		

## **BOROUGH OF FOLSOM**

## **PART II**

## YEAR ENDED DECEMBER 31, 2012



## **GENERAL COMMENTS**

## Contracts and Agreements Required to be Advertised for N.J.S. 40A:11-4

N.J.S. 40A:11-4 states "Every contract or agreement, for the performance of any work or the furnishing or hiring of any materials or supplies, the cost of the contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only after public advertising for bids and bidding therefore, except as provided otherwise in this act or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding in the aggregate \$29,000, except by contract or agreement". Effective July 1, 2010, the bid threshold was increased to \$36,000 for municipalities with a Qualified Purchasing Agent. On August 11, 2011 the Borough Council adopted a resolution to increase the bid threshold.

The governing body of the municipality has the responsibility of determining whether the expenditures of any category will exceed \$36,000 within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Borough Counsel's opinion should be sought before a commitment is made.

The minutes indicated the following contract was bid in 2012: Repairs to Municipal Building Roof.

The minutes indicate resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S. 40A:11-5.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear cut violations existed.

My examination of expenditures did not reveal individual payments, contracts or agreements in excess of \$36,000 "for the performance of any work or hiring of any materials or supplies", other than those where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S. 40A:11-6.

## **Collection of Interest on Delinquent Taxes and Assessments**

The statute provides the method for authorizing interest and the maximum rates to be charged for the nonpayment of taxes or assessments on or before the date when they become delinquent.

The governing body on January 4, 2012 adopted the following resolution authorizing interest to be charged on delinquent taxes:

WHEREAS, NJSA 54:5-67 permits the governing body of each municipality to fix the rate of interest to be charged for nonpayment of taxes or assessments subject to any abatement or discount for the payment of taxes as provided by law.

NOW, THEREFORE BE IT RESOLVED, by the Mayor and Council of the Borough of Folsom, County of Atlantic and State of New Jersey, as follows:

The Tax Collector is hereby authorized and directed to charge eight percent (8%) per annum on the first \$1,500 of taxs becoming delinquent as due date and eighteen percent (18%) per annum on any amount of taxes in excess of \$1,500 becoming delinquent after the due date and if a delinquency is in excess of \$10,000 and remains in arrears beyond December 30st, an additional penalty of six percent (6%) shall be charged against the delinquency.

There will be a ten (10) day grace period of quarterly tax payments made by cash, check, or money order. If payments are not received within the grace period, interest is then calculated from the date when the payment was originally due, until the date of actual payment.

## **Delinquent Taxes and Tax Title Liens**

The last tax sale was held on April 24, 2012 and was complete. There were no properties in bankruptcy as of December 31, 2012.

The following comparison is made of the number of the tax title liens receivable on December 31 of the last three years:

<u>Year</u>	Number of Liens
2012	122
2011	121
2010	111

### **Verification of Delinquent Taxes and Other Charges**

A test verification of delinquent charges and current payments was made in accordance with the regulation of the Division of Local Government Services, including the mailing of verification notices as follows:

<u>Type</u>	<u>Number Mailed</u>
Payment of 2012 and 2013 Taxes	5
Delinquent Taxes	4
Municipal Court	6

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## **Comparison of Tax Levies and Collections Currently**

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

	Currently			
		Cash	Percent of	
<u>Year</u>	<u>Tax Levy</u>	<u>Collections</u>	<u>Collections</u>	
2012	\$3,087,183	2,937,441	95.14%	
2011	3,014,379	2,867,156	95.12%	
2010	2,952,406	2,805,862	95.04%	
2009	2,831,391	2,704,967	95.53%	
2008	2,723,677	2,607,362	95.72%	

## **Comparative Schedule of Tax Rate Information**

	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>
Tax Rate	2.902	2.851	2.779	2.672	2.602
Apportionment of Tax Rate:					
Municipal	.556	.549	.538	.519	.490
County	.678	.654	.632	.580	.525
Local School	1.668	1.648	1.609	1.5736	1.587
Assessed Valuation	108,879,775	105,697,672	106,207,502	105,427,312	104,025,045

## **Delinquent Taxes and Tax Title Liens**

This tabulation includes a comparison, expressed in percentage, of the total of delinquent taxes and tax title liens, in relation to the tax levies of the last five years.

	Amount of Tax Title	Amount of Delinguent	Total	Percentage Of Tax
<u>Year</u>	<u>Liens</u>	<u>Taxes</u>	Delinquent	Levy
2012	\$239,093	113,562	352,655	11.42%
2011	219,364	124,488	343,852	11.41%
2010	203,015	112,309	315,324	10.68%
2009	226,029	108,115	334,144	11.80%
2008	206,172	101,648	307,820	11.30%

## Uniform Construction Code

The Borough of Folsom construction code official is in compliance with uniform construction code rules NJAC 5:23.17(b)2 and NJAC 5:23.4.17(b)3.

## RECOMMENDATIONS

1. That no funds be committed against a bond ordinance until the 20 day estoppel period has lapsed. This 20 day period begins upon the publication of the ordinance after adoption.

The problems and weaknesses noted in my review were not of such magnitude that they would affect my ability to express an opinion on the financial statements taken as a whole.

Should any questions arise as to my comments or recommendations, or should you desire assistance in implementing my recommendations, please do not hesitate to call me.

Very truly yours,

Robert E. Swartz, CPA

Robert E. Swartz, CPA Registered Municipal Accountant No. 319

Ford Scott & Associates, LLC

Ford Scott & Associates, LLC Certified Public Accountants

April 1, 2013